



**Gwasanaeth Tân ac Achub  
Fire and Rescue Service**

# **Treasury Management Practices (TMPs)**

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TMPs

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## **PRINCIPLES AND SCHEDULES**

This document has been prepared in the sequence provided by CIPFA. For ease of use, the key areas for North Wales Fire & rescue Authority treasury operations are referenced below:

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## **Introduction:**

The CIPFA Code of Practice on Treasury Management in the Public Services (the TM Code) was last revised in December 2021. The TM Code requires The Authority to create and maintain, as the cornerstones for effective treasury and investment management:

- a treasury management policy statement stating the policies, objectives and approach to risk management of its treasury management activities
- suitable treasury management practices (TMPs – i.e. this document) setting out the manner in which the Authority will seek to achieve those policies and objectives, and prescribing how it will manage and control those activities

This TMP document also sets out the responsibilities and duties of members and officers, allowing a framework for reporting and decision making on all aspects of treasury management.

## **Definitions**

**Treasury Management** is defined by CIPFA as

**The management of the Authority's borrowing, investments and cash flows, including its banking, money market and capital market transactions, the effective control of the risks associated with those activities, and the pursuit of optimum performance consistent with those risks.**

'**Investments**' covers all the financial assets of the Authority, as well as other non-financial assets which the Authority holds primarily or partially to generate a profit, including but not limited to commercial property. Investments will be categorised in accordance with the primary purpose of the investment.

- Treasury management investments are those investments that arise from the Authority's cash flows or treasury risk management activity and ultimately represent balances that need to be invested until the cash is required for use in the course of business.
- Service investments are those held primarily and directly for the delivery of public services, or in support of joint working with others to deliver such services. They may or may not involve financial returns.
- Commercial investments are those held primarily for financial return and are not linked to treasury management activity or directly part of delivering services.

The Code identifies three key principles

- (1) Public service organisations should put in place formal and comprehensive objectives, policies and practices, strategies and reporting arrangements for the effective management and control of their treasury management activities
- (2) Their policies and practices should make clear that the effective management and control of risk and prime objectives of their treasury management activities and that responsibility for these lies clearly within these organisations. Their appetite for risk should form part of their annual strategy, including any use of financial instruments for the prudent management of those risks, and should ensure that priority is given to security and portfolio liquidity when investing treasury management funds
- (3) They should acknowledge that the pursuit for value for money in treasury management, and the use of suitable performance measures, are valid and important tools for responsible organisations to employ in support of their business and service objectives; and that within the context of effective risk management, their treasury management policies and practices should reflect this.

CIPFA recommends that all public service organisations adopt, as part of their standing orders, financial regulations, or other formal policy documents appropriate to their circumstances, the following four clauses.

- (1) The Authority will create and maintain, as the cornerstones for effective treasury management
  - a. **A treasury management policy statement**, stating the policies, objectives and approach to risk management of its treasury management activities
  - b. Suitable **treasury management practices (TMPs)**, setting out the manner in which the organisation will seek to achieve those policies and objectives, and prescribing how it will manage and control those activities
  - c. **Investment management practices (IMPs)** for investments that are not for treasury management purposes

The content of the policy statement, TMPs and IMPs will follow the recommendations contained in Section 6, 7 and 8 of the TM Code, subject only to amendment where necessary to reflect the particular circumstances of the Authority. Such amendments will not result in material deviation from the Code's key principles.

- (2) The Authority will receive reports on its treasury and investment management policies, practices and activities, including, an annual strategy and plan in advance of the year, a review at each Audit Committee meeting and an annual report after its close, in the form prescribed in its TMPs and IMPs.

- (3) The Authority delegates responsibility for the implementation and regular monitoring of its treasury management policies and practices to the Audit Committee, and for the execution and administration of treasury management decisions to the Head of Finance and Procurement, who will act in accordance with the organisation's policy statement and TMPs and IMPs.
- (4) The Authority nominates the Audit Committee to be responsible for ensuring effective scrutiny of treasury management strategy and policies

The Treasury Management Practices (TMPs) comprise:

TMP1	Risk management
TMP2	Performance measurement
TMP3	Decision making and analysis
TMP4	Approved instruments, methods and techniques
TMP5	Organisation, clarity and segregation of responsibilities, and dealing arrangements
TMP6	Reporting requirements and management information arrangements
TMP7	Budgeting, accounting and audit arrangements
TMP8	Cash and cash flow management
TMP9	Anti Money laundering
TMP10	Training and qualifications
TMP11	Use of external service providers
TMP12	Corporate governance

Schedules supporting these practices and other documents held at an operational level specify the systems and routines to be employed and the records to be maintained in fulfilling the Authority's treasury functions.

## **TMP1: RISK MANAGEMENT**

The Authority regards a key objective of its treasury management activities to be the security of the principal sums it invests. Accordingly, it will ensure that robust due diligence procedures cover all external investment.

The Head of Finance and Procurement will design, implement and monitor all arrangements for the identification, management and control of treasury management risk, will report at least annually on the adequacy/suitability thereof, and will report, as a matter of urgency, the circumstances of any actual or likely difficulty in achieving the organisation's objectives in this respect, all in accordance with the procedures set out in *TMP6 Reporting requirements and management information arrangements*.

In respect of each of the following risks, the arrangements which seek to ensure compliance with these objectives are set out as schedules below.

### **[1] Credit and counterparty risk**

The risk of failure by a counterparty to meet its contractual obligations to the organisation under an investment, borrowing, capital, project or partnership financing, particularly as a result of the counterparty's diminished creditworthiness, and the resulting detrimental effect on the Authority's capital or current (revenue) resources.

#### **Principle**

The Authority will ensure its counterparty lists and limits reflect a prudent attitude towards organisations with whom funds may be deposited or investments made and will limit its treasury management investment activities to the instruments, methods and techniques referred to in *TMP4 Approved instruments, methods and techniques*.

It also recognises the need to have, and will therefore maintain, a formal counterparty policy in respect of those organisations from which it may borrow, or with whom it may enter into other financing or derivative arrangements.

## Schedule

<p>Criteria to be used for creating/managing approved counterparty lists/limits</p>	<p>The <i>Head of Finance and Procurement</i> is responsible for setting prudent criteria and the Authority's treasury advisors will also provide guidance and assistance in setting the criteria.</p> <p>The criteria will be agreed by the Audit Committee.</p> <p>The current criteria is contained in the TMS.</p> <p>The Authority's treasury management advisors will advise on credit policy and creditworthiness related issues. The Authority will maintain a counterparty list based on its credit criteria (determined at least annually) and will monitor and update the credit standing of the institutions on a regular basis.</p> <p>This assessment will include consideration of credit ratings from the main ratings agencies <a href="#">as listed below</a> and other alternative assessments of credit strength (for example, statements of potential government support where applicable, resolution mechanisms for failing financial institutions, CDS information, the composition of an institution's balance sheet liabilities).</p> <p>Investment limits are set by reference to the lowest long-term rating from the agencies [<del>currently A-</del>] and other relevant factors, including external advice.</p> <p>Where available, the credit rating relevant to the specific investment or class of investment is used, otherwise the counterparty credit rating is used.</p> <p>However, investment decisions are never made solely based on credit ratings, and all other relevant factors including external advice will be taken into account including information on corporate developments and market sentiment towards investment counterparties.</p> <p>Higher time and cash limits may be set for secured investments (e.g. those with underlying collateral or which are by regulation excluded from being bailed-in/restructured in the event of financial distress.)</p> <p>Where there is no investment-specific rating, but collateral upon which the investment secured is rated, then the higher of the collateral and counterparty rating will be used to determine time and cash limits.</p>
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<p>Approved methodology for changing limits and adding/removing counterparties</p> <p>Risk management:</p> <p>(a) creditworthiness deteriorates below the minimum criteria</p> <p>(b) ratings are placed on review for possible downgrade</p>	<p>The <i>Head of Finance and Procurement</i> has delegated responsibility to add or delete counterparties and to review limits within the parameters of the criteria detailed above.</p> <p>Where an entity's credit rating is downgraded so that it fails to meet the minimum criteria, then</p> <ul style="list-style-type: none"> <li>- No new investments will be made,</li> <li>- Any existing investments that can be recalled or sold at no cost will be, and</li> <li>- Full consideration will be given to the recall or sale of other existing investments with the affected counterparty</li> </ul> <p>Where a credit rating is placed on review for possible downgrade (also termed 'rating watch negative' or 'credit watch negative') so that it may fall below the minimum approved credit criteria, then only investments that can be withdrawn on the next working day will be made with that organisation until the outcome of the review is announced.</p> <p>This policy will not apply for 'negative outlooks' which indicate a long-term direction of travel rather than a possibility of an imminent downgrade.</p>
<p>Details of credit rating agencies' services and their application</p> <p>Limitations of credit ratings and other information on security of investments</p>	<p>The Authority considers the ratings of the main ratings agencies e.g. Fitch, Moody's S&amp;P when making investment decisions. Credit rating agency information is just one of a range of measures used to assess the creditworthiness of institutions.</p> <p>The Authority understands that credit ratings are good, but not perfect, predictors of investment default. Full regard will therefore be given to other available information on the credit quality of the organisations in which it invests, including</p> <ul style="list-style-type: none"> <li>- bail-in risk metrics</li> <li>- credit default swap prices,</li> <li>- financial statements,</li> <li>- information on potential government support / bail-in impact</li> <li>- reports in the quality financial press and analysis and advice from the Authority's treasury management adviser.</li> </ul> <p>No investments will be made with an organisation if there are substantive doubts about its credit quality, even though it may meet the minimum credit rating criteria.</p>

<p>Description of the general approach to collecting and using information other than credit ratings for counterparty risk assessment</p>	<p>The Authority's Treasury Advisor, Arlingclose, provides timely information on counterparties in terms of credit rating updates and economic summaries. Credit default swap information is received monthly, as well as share price information.</p> <p>Arlingclose also undertakes analysis on the balance sheet structure of key banking institutions to help inform the potential restructure (i.e. bail-in) of a bank's unsecured liabilities should this be required by the regulatory authorities.</p> <p>In addition, the <i>Head of Finance and Procurement</i> reads press articles for information on counterparties.</p>
<p>Full individual listings of counterparties and counterparty limits</p>	<p>An up-to-date individual listing of banking counterparties based on the criteria is provided by the treasury advisors.</p>
<p>Country, sector and group listings of counterparties and the overall limits applied to each, where appropriate</p>	<p>Monetary limits for any one organisation (other than the UK government) are set with reference to revenue reserves available to cover investment losses in order to minimise the impact on reserves in the case of a single default.</p> <p>The level of revenue reserves, and therefore the monetary limit, will be reviewed at least annually.</p> <p>A group of entities under the same ownership will be treated as a single organisation for limit purposes.</p> <p>Limits are also placed on</p> <ul style="list-style-type: none"> <li>- foreign countries, i.e. deposits with and CDs/bonds issued by non-UK organisations</li> <li>- total amounts invested with one fund management company,</li> <li>- investments in brokers' nominee accounts.</li> </ul> <p>Investments in pooled funds and multilateral development banks do not count against the limit for any single foreign country, since the risk is diversified over many countries.</p>
<p>Responsible Investment / ESG</p>	<p>The Authority aims to be a responsible investor and will consider environmental, social and governance (ESG) issues when investing.</p> <p><b>ESG policy:</b> Environmental, social and governance (ESG) considerations are increasingly a factor in global investors' decision making, but the framework for evaluating investment opportunities is still developing and therefore the Authority's ESG policy does not currently include ESG scoring or other real-time ESG criteria at an individual investment level.</p> <p>When investing in banks and funds, the Authority will prioritise banks that are signatories to the UN Principles for Responsible Banking.</p>

## [2] Liquidity risk

The risk that cash will not be available when it is needed, that ineffective management of liquidity creates additional unbudgeted costs, compromising the Authority's business/service objectives.

### Principle

The Authority will ensure it has adequate though not excessive cash resources, borrowing arrangements and overdraft or standby facilities to enable it at all times to have the level of funds available to it which are necessary for the achievement of its business/service objectives.

The Authority will not borrow earlier than required to meet cash flow needs unless there is a clear business case for doing so and will only do so for the current capital programme, to fund future debt maturities, or to ensure an adequate level of short-term investments to provide liquidity for the organisation.

### Schedule

Details of cash flow and cash balances	The Authority will aim for effective cash flow forecasting and monitoring of cash balances and will maintain a minimum rolling <u>12</u> -month cash flow forecast to determine the maximum period for which funds may be prudently committed. The forecast is compiled on a prudent basis to minimise the risk of the Authority being forced to borrow on unfavourable terms to meet its financial commitments.
Amounts of approved minimum cash balances and short-term investments	<p>A balance in the region of £2m to deal with day to day cash flow fluctuations is maintained by investing money overnight with the Authority's bankers.</p> <p>The Authority also uses various Call Accounts to manage its liquidity requirements. These are named on the Authority's approved counterparty list. The maximum balance on each of these accounts is reviewed and set as part of the Authority's investment strategy.</p>
Details of short-term borrowing facilities	<p>Temporary borrowing up to 1 year through the money market is available should there be a cash flow deficit at any point during the year.</p> <p>At no time will the outstanding total of temporary and long-term borrowing together with any bank overdraft exceed the Prudential Indicator for the Authorised Borrowing Limit agreed by the Authority before the start of each financial year.</p>
Details of bank overdraft arrangements and standby facilities	The Authority does not have an authorised overdraft limit with its bankers. There is a 15% interest charge for each overnight period there is a debit balance.

### [3] Interest Rate Risk Management:

The risk that fluctuations in the levels of interest rates create an unexpected or unbudgeted burden on the Authority's finances, against which the Authority has failed to protect itself adequately.

#### Principle

The Authority will manage its exposure to fluctuations in interest rates with a view to containing its net interest costs or revenues in accordance with its treasury management policy and strategy and in accordance with *TMP6 Reporting requirements and management information arrangements*.

It will achieve this by the prudent use of its approved instruments, methods and techniques, primarily to create stability and certainty of costs and revenues, but at the same time retaining a sufficient degree of flexibility to take advantage of unexpected, potentially advantageous changes in the level or structure of interest rates. This should be subject to the consideration and, if required, approval of any policy or budgetary implications.

The Authority will ensure that any hedging tools such as derivatives are only used for the management of risk and the prudent management of financial affairs and that the policy for the use of derivatives is clearly detailed in the annual strategy.

#### Schedule

<p>Proportions of fixed/variable rate debt</p>	<p>Borrowing/investments may be at a fixed or variable interest rate.</p> <p>In setting its forward Treasury Strategy on an annual basis, the Authority will determine the necessary degree of certainty required for its capital plans and budgets but will, at the same time, allow sufficient flexibility to enable it to benefit from potentially advantageous changes in market condition.</p> <p>A fall in interest rates is beneficial for variable rate debt and short-term borrowing which needs to be refinanced, but not for variable rate investments.</p> <p>Conversely, a rise in interest rates is beneficial for short-term investments which can be reinvested at higher rates but will be a cost for variable rate borrowing or short-term borrowing which needs to be refinanced.</p> <p>The Authority sets an Interest Rate Risk indicator as part of its Treasury Management Strategy to control exposure to interest rate risk. This is set as</p> <p>(a) Upper limit on one-year revenue impact of a 1% rise in interest rates and (b) Upper limit on one-year revenue impact of a 1% fall in interest rates.</p> <p>The Interest Rate Risk indicator is not mandatory, but CIPFA encourages its use. The indicator above matches the one in the statement of accounts disclosure notes.</p>
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<p>Guidelines for managing changes to interest rate levels</p>	<p>The main impact of changes in interest rate levels is to monies borrowed and invested at variable rates of interest.</p> <p>The Authority will consider matching the level of borrowing at variable rates with investments similarly exposed to changes in interest rates as a way of mitigating any adverse budgetary impact.</p> <p>Interest rate forecasts are provided by the <u>Authority's advisors</u> and are closely monitored by the <i>Head of Finance and Procurement</i>. Variations from original estimates and their impact on the Authority's debt and investments are notified to the Audit Committee as necessary.</p> <p>Alternatively, the Authority may consider forward starting loans where the interest rate is agreed and fixed in advance but the cash is received at a later date. This would enable certainty of cost to be achieved without suffering a 'cost of carry' in the intervening period. There is, however, a risk in that interest rates may fall in the intervening period, however the Authority is committed to the pre-agreed drawdown of the loan on the relevant date at the higher rate.</p> <p>For its investments, the Authority may consider dealing from forward periods dependent upon market conditions. The Authority's counterparty term limits will apply and will include the forward period of the investment. There are, however, risks (i) that interest rates may rise in the intervening period and/or (ii) the creditworthiness of the borrower has deteriorated during the forward period, but the Authority is committed to the pre-agreed lending of monies to the counterparty on the relevant date.</p>
<p>Policies concerning the use of financial derivatives for interest rate risk management</p>	<p>The Authority will not use standalone financial derivatives, such as swaps, forwards, futures and options.</p> <p>Derivatives embedded into loans and investments, including pooled funds and forward starting transactions, may be used, and the risks that they present will be managed in line with the overall treasury risk management strategy.</p>
<p>Negative interest rates</p>	<p>Should economic conditions be such that the Bank of England sets Bank Rate at or below zero, this is likely to feed through into negative rates on short term, low risk investments. In this event, security will be measured as receiving the contractually agreed amount at maturity, even if it is below the amount originally invested.</p>

#### **[4] Exchange Rate Risk Management**

The risk that fluctuations in foreign exchange rates create an unexpected or unbudgeted burden on the Authority's finances against which the Authority has failed to protect itself adequately.

##### **Principle**

The Authority will manage its exposure to fluctuations in exchange rates so as to minimise any detrimental impact on its budgeted income/expenditure levels.

##### **Schedule**

Details of approved exchange rate exposure limits for cash investments/debt	<p>This Authority does not, on a day-to-day basis, have foreign currency transactions or receipts. Unexpected receipt of foreign currency will be converted to sterling at the earliest opportunity.</p> <p>If the Authority has a contractual obligation to make a payment in a currency other than sterling, then forward foreign exchange transactions will be considered and professional advice sought.</p> <p>The Authority does not borrow in currencies other than sterling. The Authority has also determined that all its investments will be in sterling.</p>
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#### **[5] Inflation Risk Management**

Inflation risk, also called purchasing power risk, is the chance that the cash flows from treasury instruments won't be worth as much in the future because of changes in purchasing power due to inflation.

##### **Principle**

The Authority will keep under review the sensitivity of its treasury assets and liabilities to inflation and will seek to manage the risk accordingly in the context of the whole Authority's inflation exposures.

Investments over one year	<p>The Authority does not, under normal circumstances, invest for more than 1 year.</p> <p>However, where balances are expected to be invested for more than one year, the Authority will aim to achieve a total return that is equal or higher than the prevailing rate of inflation (within reason and without taking undue risk), in order to maintain the spending power of the sum invested.</p>
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Contractual obligations linked to inflation	<p>The Authority will identify all contractual obligations which are linked to inflation, whether receipts or payments, in relation to its treasury assets and liabilities and regularly review the financial impact of a &lt;+/- 1%&gt; increase/decrease in inflation from existing levels.</p> <p>The significant obligations currently identified are:  Short term borrowings  PWLB Loans  DMO deposits  Bank deposits</p>
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### **[6] Refinancing Risk Management**

The risk that maturing borrowings, capital, project or partnership financings cannot be refinanced on terms that reflect the provisions made by the Authority for those refinancings, both capital and current (revenue), and/or that the terms are inconsistent with prevailing market conditions at the time.

#### **Principle**

The Authority will ensure that its borrowing and other long-term liabilities are negotiated, structured and documented, and the maturity profile of the monies so raised is managed, with a view to obtaining offer terms for renewal or refinancing, if required, which are competitive and as favourable to the Authority as can reasonably be achieved in the light of market conditions prevailing at the time.

It will actively manage its relationships with its counterparties in these transactions in such a manner as to secure this objective and will avoid over reliance on any one source of funding if this might jeopardise achievement of the above.

#### **Schedule**

Projected capital financing requirements	<p>Three-year projections are in place for capital expenditure and its financing or funding. Financing will be from capital receipts, reserves and any grants or contributions awarded, revenue resources or reserves. Funding will be from internal or external borrowing, as decided.</p> <p>As required by the Prudential Code, the Authority will undertake Options Appraisal to evaluate the best capital expenditure financing route.</p>
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<p>Debt/other capital financing maturity profiling, policies and practices</p> <p>Liability Benchmark</p>	<p>The Authority will maintain through its treasury system, Logotech, reliable records of the terms and maturities of its borrowings, capital, project and partnership funding and, where appropriate, plan and successfully negotiate terms for its refinancings.</p> <p>To assist with long-term borrowing decision making the Authority creates, with advice and assistance from its treasury advisor, a '<b>Liability Benchmark</b>' [LB] which is the lowest risk level of borrowing. The LB is an important tool which takes into account maturing loans and represents an estimate of the cumulative amount of external borrowing the Authority must hold to fund its current capital and revenue plans while keeping treasury investments at the minimum level required to manage day-to-day cash flow.</p> <p>The LB is represented as a graph in the annual treasury management strategy. It will be updated regularly through the year by the Authority in conjunction with the treasury management advisors with developments and/or timing changes in the capital programme as well as changes to balance sheet resources.</p> <p>Based on the output of the Liability Benchmark and the Authority's outlook on interest rates, any longer-term borrowing will be undertaken in accordance with the Code and will comply with the Authority's Prudential Indicators and the Annual Treasury Management Strategy.</p> <p>Avoiding a concentration of loan maturities in a single financial year or over any 2-3 year period will reduce the risk of having to refinance at a time when interest rates are unfavourable to the Authority.</p>
<p>Borrowing from commercial lenders</p>	<p>Where lenders to the Authority are commercial bodies, the Authority will aim for diversification in order to spread risk and avoid over-reliance on a small number of counterparties.</p>

## [7] Legal and Regulatory Risk Management

The risk that the Authority itself, or an organisation with which it is dealing in its treasury management activities, fails to act in accordance with its legal powers or regulatory requirements, and that the Authority suffers losses accordingly.

### Principle

The Authority will ensure that all of its treasury management activities comply with its statutory powers and regulatory requirements. It will demonstrate such compliance, if required to do so, to all parties with whom it deals in such activities. In framing its credit and counterparty policy under TMP1 [1] *Counterparty credit risk management*, it will ensure that there is evidence of counterparties' powers, authority and compliance in respect of the transactions they may effect with the Authority, particularly with regard to duty of care and fees charged.

The Authority recognises that future legislative or regulatory changes may impact on its treasury management activities and, so far as it is reasonably able to do so, will seek to minimise the risk of these impacting adversely on the organisation.

## Schedule

<p>References to relevant statute, regulations, statutory guidance and recognised codes of practice</p>	<p>The treasury management activities of the Authority shall comply fully with statute and regulations and have regard to statutory guidance and recognised Codes of Practice. These are:</p> <ul style="list-style-type: none"> <li>▪ <a href="#">Local Government Act 2003</a></li> <li>▪ <a href="#">Local Government and Elections (Wales) Act 2021</a> (in relation to general power of competence)</li> <li>▪ <a href="#">The Local Authorities (Capital Finance and Accounting) (Wales) Regulations 2003</a> and subsequent <a href="#">amendments</a></li> <li>▪ <a href="#">The Local Authorities (Contracting out of Investment Functions) Order 1996</a> and subsequent <a href="#">amendments</a></li> <li>▪ Welsh Government <a href="#">Statutory Guidance on Local Government Investments</a> (2019 Edition)</li> <li>▪ CIPFA <a href="#">Treasury Management in the Public Services: Code of Practice and Cross-sectoral Guidance Notes</a> (2021 Edition) and <a href="#">Guidance Notes for Local Authorities</a></li> <li>▪ CIPFA <a href="#">The Prudential Code for Capital Finance in Local Authorities</a> (2021 Edition) and <a href="#">Guidance Notes for Practitioners</a></li> <li>▪ Relevant <a href="#">CIPFA Bulletins</a></li> <li>▪ Bank of England <a href="#">Money Markets Code</a> (2021 Edition) and <a href="#">Explanatory Notes</a></li> </ul>
<p>References to relevant parts of the Authority's constitution</p>	<ul style="list-style-type: none"> <li>▪ Contract Procedure Rules published on NWFRA website – financial section</li> <li>▪ Financial Regulations published on NWFRA website – financial section</li> <li>▪ Service Scheme of Financial Delegation – published on the intranet – Governance Section</li> </ul>

<p>Procedures for evidencing the organisation's powers/authorities to counterparties</p>	<p>To avoid the potential for illegal or irregular dealings in its treasury management activities the Authority will maintain and make available up-to-date records of its powers and of the regulatory regime under which the TM activities are undertaken.</p> <p>The Authority's Financial Regulations contain evidence of the power/authority to act as required by section 151 of the Local Government Act 1972, under the general direction of the Fire and Rescue Authority.</p> <p>The Authority will confirm, if requested to do so by counterparties, the powers and authorities under which the Authority effects transactions with them.</p> <p>Where required, the Authority will also establish the powers of those with whom they enter into transactions, including any compliance requirements in respect of a duty of care and best practice.</p>
<p>Markets in Financial Instruments Directive II (MiFID II) changed</p>	<p>The Authority has retained retail client status with its providers of financial services, including advisers, banks and brokers, allowing it access to a smaller range of services but without the greater regulatory protections afforded to individuals and small companies.</p> <p>Given the size and range of the Authority's treasury management activities, the Chief Financial Officer believes this to be the most appropriate status.</p>
<p>Reporting and audit trail</p>	<p>To demonstrate openness and accountability and to minimise the risk of being challenged over whether the Authority pursued due processes, the Authority will maintain an audit trail of treasury management decisions and transactions.</p> <p>This not only dovetails with transparency on the Authority's decision-making process and assessment of the effectiveness of TM decisions, it also helps if it becomes necessary to demonstrate the legality or probity of transactions.</p>
<p>Statement on the organisation's political risks and management of the same</p>	<p>Political risk is managed by:</p> <ul style="list-style-type: none"> <li>• adherence to Corporate Governance (TMP12 Corporate Governance)</li> <li>• the role of the Fire and rescue Authority.</li> </ul>

## [8] Operational risk, including fraud, error and corruption

The risk of direct or indirect loss resulting from inadequate or failed internal processes, people and systems or from external events. This includes the risk of fraud, error, corruption or other eventualities in treasury management dealings.

### Principle

The Authority will ensure that it has identified the circumstances that may expose it to the risk of loss through inadequate or failed internal processes, people and systems or from external events. Accordingly, it will employ suitable systems and procedures and will maintain effective contingency management arrangements to these ends.

### Schedule

<p>Details of systems and procedures to be followed, including Internet services</p>	<p>Segregation of duties minimises the possibility of fraud and loss due to error, and is detailed in the Department's Scheme of Delegation.</p> <p>1. Electronic Banking and Dealing</p> <p>(a) The Authority's online banking service provided by Barclays Bank is subject to separate log-on and password control allowing varying levels of access. Details of transactions and balances are available as required, and the system also holds historic data. Officers having access to the bank's online system are as follows:</p> <ul style="list-style-type: none"><li>• Head of Finance &amp; Procurement</li><li>• Deputy Head of Finance and Procurement</li><li>• Senior Finance Officer – Financial Accounting</li></ul> <p>Officer access is reviewed at least 6 monthly or as necessary.</p> <p>(b) Access to the Authority's treasury management system, Logotech is limited to those officers listed below, each having a separate log-on and password.</p> <ul style="list-style-type: none"><li>• Head of Finance &amp; Procurement</li><li>• Senior Finance Officer – Financial Accounting</li></ul> <p>These also are reviewed at least 6 monthly or as necessary.</p> <p>Training on the Day to day operation of the online banking system is provided to new staff. A process manual in relation to the treasury management system is available on the shared drive.</p> <p>2. Standard Settlement Instructions (SSIs): The named officers who have the authority to transact for loans and investments are:</p> <ul style="list-style-type: none"><li>• Assistant Chief Fire Officer (Finance and Resources);</li><li>• Head of Finance and Procurement;</li><li>• Deputy Head of Finance and Procurement.</li></ul>
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	<p>3. <u>Payment Authorisation:</u></p> <ul style="list-style-type: none"> <li>• Payments can only be authorised by an agreed signatory(ies) of the Authority, the list of signatories having previously been agreed with the Authority's bank.</li> <li>• Inflow and outflow of monies borrowed and invested will only be from the counterparty's bank accounts.</li> <li>• The Senior Finance Officer completes the day to day treasury management activities, under the supervision of the Head and Deputy Head of Finance &amp; Procurement. No actions are undertaken without the authority of the supervising officers. The transfer of deposited funds are input and approved, on the bank portal by separate officers.</li> </ul>
Verification	<p>Loans and investments will be maintained in <u>the treasury management system</u> which will include fees and brokerage paid.</p> <p><b>Transactions</b> will be cross-checked against broker notes /counterparty confirmations / contract notes / PWLB loan confirmations by verifying dates, amounts, interest rates, maturity, interest payment dates, etc.</p> <p>When receiving requests for <b>change of payment details</b>, due care will be exercised to ascertain the bona fide of the request and avoid potential fraud. Additional checks will be made through pre-existing contact details for the payee before amending payment details.</p>
Substantiation	<ol style="list-style-type: none"> <li>1. The Treasury Management system balances are reconciled with financial ledger codes at the end of each month and at the financial year end</li> <li>2. Working papers are retained for audit inspection</li> <li>3. The bank reconciliation is carried out at least weekly from the bank statement to the financial ledger, via the financials system.</li> </ol>
Internal Audit	<p>Internal Audit carry out a review of the treasury management function as part of their audit of the financial system.</p>

Emergency and contingency planning arrangements	<ol style="list-style-type: none"> <li>1. The treasury system is cloud based</li> <li>2. Spreadsheets are maintained with treasury information, in case of system downtime.</li> <li>3. Temporary off-site working facility: The officers who can avail of this facility following an emergency are Head of Finance and Procurement and Senior Officer (Financial Accounting) who will individually be made aware of the procedures to follow.</li> <li>4. Electronic Banking System Failure: emergency arrangements have been agreed with the Authority's bank for obtaining balance details and information on inflow/outflow of monies, via the telephone. The bank will also support in making critical payments, via notification to the Relationship Director.</li> <li>5. The Business Continuity Plan is maintained by the Head of Finance and Procurement and saved on the Finance shared drive. Staff have been requested to hold printed copies for reference.</li> </ol>
Insurance cover details	The Authority has Officers Indemnity cover. Details of the provider and cover are held by the DPO.

**[9] Price Risk Management:** The risk that, through adverse market fluctuations in the value of the principal sums the Authority borrows and invests, its stated treasury management policies and objectives are compromised, against which effects it has failed to protect itself adequately.

### Principle

This Authority will seek to ensure that its stated treasury management policies and objectives will not be compromised by adverse market fluctuations in the value of the sums it invests and will accordingly seek to protect itself from the effects of such fluctuations.

### Schedule

<i>Details of approved procedures and limits for controlling exposure to investments whose capital value may fluctuate</i>	<p>Investment instruments used by the external fund managers (for example CDs, bonds or funds investing in equities/bonds/property etc) are subject to fluctuation in capital movements and exposed to interest rate risk. In order to minimise these risks capital preservation is set as the primary objective and pursuit of investment performance should be commensurate with this objective.</p> <p>The Authority may consider investment in Pooled Funds with a Variable Net Asset Value (VNAV), as appropriate, in line with its treasury strategy and on advice from its treasury advisors.</p>
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	<p>The value of the pooled funds will change in line with market prices and, in some instances, may also have a notice period prior to redemption. Such funds will therefore be used for longer investment periods. The limits per fund/asset class will be as determined in the Authority's annual investment strategy.</p>
<p><i>Accounting for unrealised gains/losses</i></p>	<p>A statutory override is in place until March 2023 for fair value gains and losses on most pooled investment funds not to be taken to revenue (capital finance regulation 24K).</p> <p>The regulation requires fair value gains and losses on pooled investment funds to be taken to an unusable reserve, the Pooled Investment Fund Adjustment Account, except those:</p> <ul style="list-style-type: none"> <li>• held on behalf of a pension fund or trust fund,</li> <li>• classed as capital expenditure,</li> <li>• that are neither UCITS funds nor approved by HM Treasury for use by local authorities,</li> <li>• that have been elected to fair value through other comprehensive income (FVOCI), or</li> <li>• that have been redeemed, sold or otherwise disposed of.</li> </ul> <p>The Authority does not, under normal circumstances, invest in pooled funds.</p>

## TMP2: PERFORMANCE MEASUREMENT

### Principle

The Authority is committed to the pursuit of value for money in its treasury management activities, and to the use of performance methodology in support of that aim, within the framework set out in its treasury management policy statement.

Accordingly, the treasury management function will be the subject of ongoing analysis of the value it adds in support of the Authority's stated business or service objectives. It will be the subject of regular examination of alternative methods of service delivery, or the availability of fiscal or other grant or subsidy incentives, and of the scope for other potential improvements.

The performance of the treasury management function will be measured using the criteria set out below. The criteria will include measures of effective treasury risk management and not only measures of financial performance (income or savings).

### Schedule

Policy concerning methods for testing value for money	<p>Best value reviews will include the production of plans to review the way services are provided by:</p> <ul style="list-style-type: none"><li>▪ Challenging</li><li>▪ Comparing performance</li><li>▪ Consulting with other users and interested parties</li><li>▪ Applying competition principles</li></ul> <p>In order to pursue continuous improvement in the way the Authority's functions are exercised, having regard to a combination of value for money, efficiency and effectiveness.</p>
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<p>Policy concerning methods for performance measurement</p>	<ul style="list-style-type: none"> <li>• Performance measurement at the Authority is intended to calculate the effectiveness of treasury activity in delivering the strategic objectives set through the Treasury Management Strategy and the Authority's Prudential Indicators and to enhance accountability.</li> <li>• Prudential Indicators are specific to the Authority and not intended as a comparator between authorities.</li> <li>• The performance review will be made in the light of general trends in interest rates during the year and how the decisions made corresponded with these trends and the Authority's agreed strategy (i.e. the Authority will avoid hindsight analysis).</li> </ul> <p>Any comparison of the Authority's treasury portfolio against recognised industry standards, market indices and other portfolios is intended to:</p> <ul style="list-style-type: none"> <li>(i) allow the Authority the opportunity to assess the potential to add value through changes to the existing ways in which its portfolio is managed, and</li> <li>(ii) permit an informed judgement about the merits or otherwise of using new treasury management techniques or instruments.</li> </ul> <p>In drawing any conclusions, the Authority will bear in mind that the characteristics of its treasury operations may differ from those of Councils, particularly with regard to the effective management of risk.</p>
<p>Methodology to be applied for evaluating the impact of treasury management decisions</p>	<p>There are currently no locally set PIs in relation to the measurement of TM. Reporting is against the statutory PIs.</p> <p>Monitoring of the outcome of treasury management activity against Prudential Indicators (PIs) approved by the Authority will be carried out as part of the treasury management reports to the Audit Committee at each meeting.</p> <p>The Treasury Reports will also include, as a matter of course, the outturn against the PIs set prior to the commencement of the financial year and any in-year amendments.</p> <p>As the Authority's treasury activities generally involves both borrowing and lending at various times, will measure the performance of the borrowing and investment portfolios on an individual as well as net treasury basis. If a net borrower, this will be borrowing costs net of treasury investment income using the average rate.</p> <p>The Authority participates in the Treasury Management Advisor's quarterly investment benchmarking and from time to time, other benchmarking such as for Balance Sheet and Debt.</p>

<p>Methods to be employed for measuring the performance of the Authority's treasury management activities</p>	<p>Treasury management activity is reviewed quarterly against strategy and prevailing economic and market conditions through the Treasury Management report to the Audit Committee.</p> <p>Examples of performance measures can be viewed by accessing the reports at <a href="http://gov.wales">Fire and Rescue Authority - North Wales Fire And Rescue Service (gov.wales)</a></p>
<p>Benchmarks and calculation methodology with regard to risk and return: debt management and investment</p>	<p>All benchmarking should consider risk as well as return/cost.</p> <p><b>Treasury Management Costs</b> There are no separate TM costs for the Service, as the function forms part of the costs of the finance departments. The Service is too small to have dedicated TM staff.</p> <p><b>Investment returns</b> Before investments are place, interest rates are reviewed and the best rate for the amount and period of investment is chosen. The Service does not hold long term investments and deposits relate to cashflow balances, usually placed overnight. Investments are made in line with the TMS. The Service participates in the Arlingclose quarterly benchmarking exercise and the results are reviewed as part of the TM meetings.</p> <p><b>Debt Management</b></p> <ul style="list-style-type: none"> <li>▪ Borrowing as a % of net revenue requirement</li> <li>▪ Percentage of debt maturing in (i) 12 months and (ii) 12-24 months which will need refinancing</li> <li>▪ Percentage of PWLB and market debt (beginning and end of period)</li> <li>▪ Percentage of fixed and variable rate debt (beginning and end of period)</li> </ul>
<p>Policy concerning methods for testing value for money in treasury management</p>	<p>The treasury management function will be the subject of ongoing analysis of the value for money it adds in support of the Authority's stated corporate and service objectives.</p> <p>When tendering for treasury-related or banking services, the Authority adheres to its Financial Regulations and Contract Procedure Rules - <a href="http://gov.wales">31 (gov.wales)</a></p> <p>a) If necessary, the Authority will also consult with other users of similar services as well as with interested parties</p> <p>b) The Authority will also evaluate alternative methods of the availability of fiscal, grant or subsidy initiatives, and service delivery</p>

### **TMP3: DECISION MAKING AND ANALYSIS**

#### **Principle**

The Authority will maintain full records of its treasury management decisions, and of the processes and practices applied in reaching those decisions, both for the purposes of learning from the past, and for accountability, e.g. demonstrating that reasonable steps were taken to ensure that all issues relevant to those decisions were taken into account at the time.

The issues to be addressed and processes and practices to be pursued in reaching decisions are detailed below.

#### **Schedule**

Capital expenditure and investment plans	<p>The Prudential Code requires the Authority to look at capital expenditure and investment plans in the light of overall organisational strategy and resources and ensure that decisions are being made with sufficient regard to the long run financing implications and potential risks to the Authority. Therefore, effective financial planning, option appraisal and governance processes are essential in achieving a prudential approach to capital expenditure, investment and debt.</p> <p>The Prudential Code encourages determining spending priorities and affordability criteria. The fundamental objective in the consideration of the affordability of the Authority's capital plans is to ensure that the total capital investment of the authority remains within sustainable limits.</p> <p>In considering the affordability of the capital plans, the Authority is required to consider all of the resources available to it or estimated for the future, together with the totality of the capital plans, income and expenditure forecasts.</p>
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Major treasury decisions	<p>As a public service organisation, the Authority will demonstrate openness and accountability in treasury management activities and will create and maintain an audit trail of treasury management decisions which comprise:</p> <ul style="list-style-type: none"> <li>a) setting and any in-year changes to Prudential Indicator(s)</li> <li>b) options appraisal to determine a funding decision</li> <li>c) raising new short-term or long-term loans/ other long-term source of finance</li> <li>d) prematurely restructuring/redeeming an existing loan(s)</li> <li>e) short-term investments</li> <li>g) leasing</li> <li>h) use of derivatives</li> <li>i) change in banking arrangements</li> <li>j) appointing/replacing a treasury advisor</li> <li>k) appointing/replacing a fund manager</li> </ul>
Borrowing purpose	<p>The 2021 Prudential Code is clear that in order to comply with this Code, an authority must not borrow to invest primarily for financial return.</p> <p>It is not prudent for the Authority to make any investment or spending decision that will increase the capital financing requirement, and so may lead to new borrowing, unless directly and primarily related to the Authority's functions and where any financial returns are either related to the financial viability of the project in question or otherwise incidental to the primary purpose.</p> <p>The Statutory Guidance of Local Authority Investments in Wales 2019 considers that borrowing in advance of need purely to profit from the investment of the extra sums borrowed is against the principles in the statutory framework. If the Authority chooses not to comply with this principle in order to invest in property or other financial assets for commercial return, then the Authority must make additional disclosures about the reasons for doing so.</p>

<p>Process</p>	<p><b>Liability benchmark [LB]:</b> The Liability Benchmark is a long-term measure of the underlying need to borrow for <u>all</u> purposes over the long term and is based on its current capital programme and other forecast cash flow movements.</p> <p>It is a tool to compare the current loans portfolio against the current and planned need to borrow, in terms of both the level and term of borrowing. It indicates whether long term borrowing (or long term investments, if the Authority is a net investor) are more appropriate.</p> <p>The LB an important borrowing risk management measure and will be inclusive in the decision-making process so as to prevent over-borrowing; it will also therefore form part of the Authority's audit trail justifying long-term borrowing decisions.</p> <p>To determine future years' debt requirement or, conversely, monies available for longer-term investment, the Authority will estimate and measure the LB for the full debt maturity profile. It is presented as a chart of four balances:</p> <ul style="list-style-type: none"> <li>• the Authority's current and projected Loans CFR and MRP</li> <li>• existing loan debt (does not include forecast debt),</li> <li>• net loans requirement, taking into account balance sheet resources</li> <li>• liability benchmark, which also takes into account the Authority's required liquidity allowance.</li> <li>• liquidity requirement, the LB is analysed as part of the annual treasury management strategy.</li> </ul> <p><b><i>Please refer to the relevant sections of the 2021 TM Code Guidance Notes for detail on the LB.</i></b></p> <p>Any years where actual loans are less than the benchmark indicate a future borrowing requirement; any years where actual loans outstanding exceed the benchmark represent an overborrowed position, which will result in excess cash requiring investment.</p> <p>Our treasury advisor Arlingclose provides the Authority with an online live tool (using Microsoft Teams) to assist with the preparation and regular updating of this important treasury management indicator.</p>
<p>Delegated powers for treasury management</p>	<p>The Head of Finance &amp; Procurement has delegated powers to carry out the Authority's strategy for debt management, capital finance and borrowing, depositing surplus funds and managing the cash flows of the Authority.</p>

<p>Issues to be addressed</p>	<p>In exercising these powers, the Head of Finance and Procurement and those to whom treasury activities have been delegated will</p> <ul style="list-style-type: none"> <li>• be clear about the nature and extent of any associated risks to which the Authority may become exposed and put in place effective mechanisms for risk management and mitigation</li> <li>• be certain about the legality of the decision reached and that the necessary authority to proceed has been obtained</li> <li>• ensure that relevant due diligence has taken place</li> <li>• be satisfied that the documentation is appropriate to deliver the Authority's objectives, protect the Authority's interests, and to maintain an effective audit trail</li> <li>• ensure that the perceived credit risk associated with the approved counterparties parties is judged satisfactory and is within agreed limits</li> <li>• be satisfied that the terms of any transactions have been fully checked against the market, and have been found to be competitive</li> <li>• follow best practice in implementing the treasury transaction</li> </ul> <p><b>Borrowing objective:</b> The Authority's chief objective when borrowing money is to strike an appropriately low risk balance between securing low interest costs and achieving certainty of those costs over the period for which funds are required. The flexibility to renegotiate loans should the Authority's long-term plans change is a secondary objective</p> <p>In exercising <b>borrowing and funding decisions</b>, the Head of Finance and Procurement will:</p> <ul style="list-style-type: none"> <li>• evaluate economic and market factors that may influence the manner and timing of any decision to fund</li> <li>• evaluate the amount, structure, and duration of new borrowing and the timing thereof in relation to the Authority's planned borrowing needs (e.g. by use of a liability benchmark)</li> <li>• consider ongoing revenue liabilities created and the implications for the organisation's future plans and budgets</li> <li>• consider alternative forms of funding, including use of revenue resources, leasing and private partnerships</li> <li>• consider the use of internal resources and/or the most appropriate periods to fund and repayment profiles to use</li> <li>• where applicable, monitor regularly the benefits of internal borrowing against the potential for incurring additional costs by deferring borrowing into future years</li> </ul> <p><b>Investment objective:</b> The Authority's objective when investing money is to strike an appropriate balance between risk and return, minimising the risk of incurring losses from defaults and the risk of receiving unsuitably low investment income.</p>
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	<p>In exercising Investment decisions, the Head of Finance and Procurement will:</p> <ul style="list-style-type: none"> <li>• determine that the investment is within the Authority's pre-determined strategy and comply with instruments (set out in TMP 4) and any credit criteria (set out in TMP 1) as well as the credit risk associated with unsecured investments with banks and building societies</li> <li>• consider the risks to capital and returns and the implications for the Authority's future plans and budgets, including implications of any market-related changes to the value of the capital invested</li> <li>• consider whether monies can be used in lieu of externally borrowing</li> <li>• consider the optimum period, in the light of cash flow availability and prevailing market conditions</li> <li>• consider alternative investment products and techniques available, if appropriate.</li> </ul>
Processes to be pursued	The processes to be followed will be in keeping with TMP4 <i>Approved instruments, methods and techniques.</i>
Records to be kept	<p>The Authority will maintain a record of all treasury management decisions, the processes undertaken and the rationale for reaching the decision made. These will allow for an historical assessment of decisions made and verification that any checks and safeguards are indeed in place and operating correctly.</p> <p>Electronic records and working papers will be maintained by the Authority.</p>

## TMP4: APPROVED INSTRUMENTS, METHODS AND TECHNIQUES

### Principle

The Authority will undertake its treasury management activities by employing only those instruments, methods and techniques detailed in the schedule to this document, and within the limits and parameters defined in TMP1 *Risk Management*.

Where the Authority intends to use derivative instruments for the management of risks, these will be limited to those set out in its annual treasury strategy. The Authority will seek proper advice and will consider that advice when entering into arrangements to use such products to ensure that it fully understands those products.

The Authority has reviewed its classification with financial institutions under MiFID II and has set out below those organisations with which it is registered as a professional client and those with which it has an application outstanding to register as a professional client.

### **Schedule**

Approved treasury management activities	<p>The Authority is permitted to undertake the following activities:</p> <ul style="list-style-type: none"><li>▪ Managing cashflow</li><li>▪ Capital financing</li><li>▪ Borrowing including debt restructuring and debt repayment</li><li>▪ Investing including redemption of investments</li><li>▪ Banking</li><li>▪ Leasing</li><li>▪ Managing the underlying risk associated with the Authority's capital financing and surplus funds activities</li></ul> <p>The above list is not definitive and the Authority would, from time to time, consider new financial instruments and treasury management techniques. However, the Authority will consider carefully whether the officers have the skills and experience to identify and manage the advantages and risks associated with using the instruments/techniques before undertaking them, more so as some risks may not be wholly or immediately transparent.</p>
Approved capital financing methods and types/sources of funding	<ul style="list-style-type: none"><li>• temporary money market loans (up to 364 days)</li><li>• bank overdraft</li><li>• loans from bodies such as the European Investment Bank (EIB)</li><li>• Government and EU Capital Grants</li><li>• Other Capital Grants and Contributions</li><li>▪ Private Finance Initiative</li><li>▪ Leasing</li><li>▪ Hire purchase</li></ul> <p>The Authority may also use internal resources:</p> <ul style="list-style-type: none"><li>• Capital Receipts</li><li>• Revenue Balances</li><li>• Reserves</li></ul>

	<p><u>Approved sources of long-term and short-term borrowing include</u></p> <ul style="list-style-type: none"> <li>• HM Treasury's PWLB lending facility (formerly the Public Works Loans Board)*</li> <li>• Any institution approved for investments</li> <li>• Other public sector bodies – eg local authorities</li> <li>• Any other bank or building society authorised to operate in the UK</li> <li>• UK Municipal Bonds Agency and other special purpose companies created to enable local authority bond issues</li> </ul> <p>* HM Treasury has issued new guidance regarding PWLB lending which will apply to any loan arranged from 26 November 2020. <a href="https://www.dmo.gov.uk/media/17136/pwlb-guidance-for-applicants.pdf">https://www.dmo.gov.uk/media/17136/pwlb-guidance-for-applicants.pdf</a></p> <p>The level of debt will be consistent with the Treasury Management Strategy and the Prudential Indicators.</p>
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<p>Approved treasury investment instruments</p>	<p>The Authority will determine through its Annual Investment Strategy (AIS) which instruments it will use, giving priority to the security and liquidity and then yield (in that order) of its invested monies in keeping with Welsh Government Investment Guidance issued in 2019.</p> <p>The Annual Investment Strategy should be approved by the full FRA , while subsequent quarterly reviews (monitoring actual investment performance) may be approved by the Audit Committee.</p> <p>The Authority will determine through the AIS which instruments will be used in-house and which will be used by the appointed external fund manager(s) including the maximum exposure for each category of non-specified investments. Where applicable, the Authority's credit criteria will also apply.</p> <ul style="list-style-type: none"> <li>▪ Deposits with the UK government, the Debt Management Account Deposit Facility (DMADF),</li> <li>▪ Banks and building societies unsecured short-term (call and notice accounts, deposits, certificates of deposit)</li> <li>▪ Investments in Money Market Funds</li> <li>▪ Treasury Bills (short-dated UK government debt)</li> <li>▪ UK government bonds (Gilts)</li> </ul> <p>The Authority will ensure it maintains the skills and experience necessary to evaluate the benefits and control the risks associated with the above investment instruments.</p>
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Investments that are not part of treasury management activity	The Authority do not have investments that are not part of the treasury management activity.
Use of Derivatives	The Authority does not make use of derivatives.
MiFID II professional client status	<p>The Authority has not opted up, thus retaining <b>Retail</b> status acknowledging that it will have a more limited range of financial investment instruments but also receive greater regulatory protection of those investments.</p> <p>Designation under MiFID II will be endorsed by the treasury strategy and reviewed annually to ensure the designation remains appropriate.</p>

## **TMP5: ORGANISATION, CLARITY AND SEGREGATION OF RESPONSIBILITIES, AND DEALING ARRANGEMENTS**

### **Principles**

The Authority considers it essential, for the purposes of the effective control and monitoring of its treasury management activities, for the reduction of the risk of fraud or error, and for the pursuit of optimum performance, that these activities are structured and managed in a fully integrated manner, and that there is at all times a clarity of treasury management responsibilities.

The principle on which this will be based is a clear distinction between those charged with setting treasury management policies and those charged with implementing and controlling these policies, particularly with regard to the execution and transmission of funds, the recording and administering of treasury management decisions, and the audit and review of the treasury management function.

If and when the Authority intends, as a result of lack of resources or other circumstances, to depart from these principles, the Head of Finance and Procurement will ensure that the reasons are properly reported in accordance with **TMP6 Reporting requirements and management information arrangements**, and the implications properly considered and evaluated.

The Head of Finance and Procurement will ensure that there are clear written statements of the responsibilities for each post engaged in treasury management, and the arrangements for absence cover. The Head of Finance and Procurement will also ensure that at all times those engaged in treasury management will follow the policies and procedures set out. The present arrangements are detailed in the schedule below.

The Head of Finance and Procurement will ensure there is proper documentation for all deals and transactions, and that procedures exist for the effective transmission of funds. The present arrangements are detailed in the schedule below.

The delegations to the Head of Finance and Procurement in respect of treasury management are set out in the schedule below. The Head of Finance and Procurement will fulfil all such responsibilities in accordance with the Authority's policy statement and TMPs and, if a CIPFA member, the Standard of Professional Practice on treasury management.

### **Schedule**

<b>FRA</b> – annually approve the strategy, and receive reports from the Audit Committee for action, where relevant.
<b>Audit Committee</b> – receive TM reports, including the draft strategy and quarterly reviews (monitoring actual performance), and recommend action to the FRA, where relevant.

<b>Authority Treasurer</b> (part time) – advise the ACFO and HoF&P on the broad TM strategy and advise Authority Members if TM reports and implementation are sound and appropriate.
<b>ACFO Finance and Resources</b> – approves borrowing and approves investments when HoF&P or DHoF&P are on leave
<b>Head of Finance &amp; Procurement</b> – completes borrowing applications and approves investments and completes bank payment when DHoF&P is on leave. In this instance ACFO approves the investment.
<b>Deputy Head of Finance &amp; Procurement</b> – completes investment payments on banking portal.
<b>Senior Finance Officer (Financial Accounting)</b> – maintains schedules, completes instructions for investments, sets up payments on banking portal.

Limits to responsibilities / discretion at committee / executive levels	<p>Audit Committee: receiving and reviewing</p> <ul style="list-style-type: none"> <li>• Capital Strategy</li> <li>• TM Prudential Indicators</li> <li>• Treasury Management Strategy</li> <li>• Quarterly treasury activity reports</li> <li>• Treasury Management Practices</li> <li>• external audit reports and acting on recommendations</li> </ul> <p>Fire Authority:</p> <ul style="list-style-type: none"> <li>• approval of treasury management policy statement, Treasury management strategy and Capital Strategy and treasury management practices</li> <li>• budget consideration and approval</li> <li>• approving the selection of external service providers</li> </ul>
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<p>Principles and practices concerning segregation of duties</p>	<p>The segregation of duties will be determined by the Head of Finance and Procurement</p> <p>Segregation of duties exists in that:</p> <ul style="list-style-type: none"> <li>• the officer(s) responsible for negotiating and closing treasury management deals are completely separate from the officer with responsibility for recording the transactions in the cash book and completing cheque and bank reconciliations</li> <li>• the officers responsible for negotiating and closing treasury management deals is separate from officer(s) authorising payments on the banking portal.</li> <li>• all borrowing/investments decisions must be authorised by the Head or Deputy Head of Finance and Procurement</li> </ul> <p>Additionally, the Authority receives bank statements on a daily basis. These are posted independent of the officers responsible for approving treasury activities, in order to maintain an adequate separation of duties.</p>
<p>Statement of duties/ responsibilities of each treasury / relevant post</p>	<p>The Head of Finance and Procurement</p> <ul style="list-style-type: none"> <li>• submitting budgets and budget variations</li> <li>• recommending clauses, treasury management policy, practices for approval, reviewing the same regularly and monitoring compliance</li> <li>• determining Prudential Indicators and Treasury Management Strategy including the Annual Investment Strategy</li> <li>• submitting regular treasury management policy reports</li> <li>• receiving and reviewing management information reports</li> <li>• reviewing the performance of the treasury management function and promoting best value reviews</li> <li>• ensuring the adequacy of treasury management resources and skills, and the effective division of responsibilities within the treasury management function</li> <li>• ensuring the adequacy of internal audit and liaising with external audit</li> <li>• recommending the appointment of external service providers</li> <li>• determining long-term capital financing and investment decisions</li> <li>• The Head of Finance and Procurement has delegated powers to determine and undertake the most appropriate form of borrowing from the approved sources, and to make the most appropriate form of investments in approved instruments</li> <li>• The Head of Finance and Procurement may delegate his/her power to borrow and invest to the Deputy Head of Finance and Procurement</li> </ul>

	<p>Senior Finance Officer (Financial Accounting)</p> <ul style="list-style-type: none"> <li>• execution of transactions</li> <li>• adherence to agreed policies and practices on a day to day basis</li> <li>• maintaining relationships with third parties and external service providers</li> <li>• monitoring performance on a day to day basis</li> <li>• submitting management information reports to the responsible officer</li> <li>• recording treasury management transactions in the TM system,</li> <li>• reconciling treasury management transactions with the financial ledger</li> <li>• recording/reconciling counterparty documentation</li> </ul>
<p>Absence cover arrangements</p>	<p>Cover in the absence of the relevant treasury management officer is provided by the Deputy Head of Finance and Procurement</p> <p>Cover is reviewed at least every 6 months, or as necessary.</p> <p>Full procedure notes are available, detailing the processes required to enable the day to day operation of the treasury management system.</p>
<p>Description of the relationships between the chief finance officer, the monitoring officer and the head of paid service.</p>	<ul style="list-style-type: none"> <li>• The Head of Finance and Procurement is responsible for running the TM function. This role reports to the Assistant Chief Fire Officer ACFO (Finance and Resources), who receives all TM reports prior to submission to the Audit Committee. In addition, the part time Treasurer is the S151 officer, who will advise the ACFO and HoF on the broad TM strategy discuss the TM reports with the ACFO.</li> <li>• Either the Treasurer or the ACFO present the reports to Audit Committee and the Fire Authority.</li> </ul>

## Dealing

<p>Authorised officers</p>	<p>Responsible officer for borrowing/investment decisions</p> <p>Borrowing activity:</p> <ul style="list-style-type: none"> <li>• ACFO (Finance and Resources)</li> <li>• Head of Finance and Procurement</li> </ul> <p>Lending activity:</p> <ul style="list-style-type: none"> <li>• Do not have lending activity</li> </ul> <p>Authorising payments for borrowing/lending:</p> <ul style="list-style-type: none"> <li>• Head of Finance and Procurement</li> <li>• Deputy Head of Finance and Procurement</li> </ul> <p>Investments:</p> <ul style="list-style-type: none"> <li>• ACFO (Finance and Resources)</li> <li>• Head of Finance and Procurement</li> </ul> <p>Transaction recording:</p> <ul style="list-style-type: none"> <li>• Senior Finance Officer (Financial Accounting)</li> </ul>
<p>Dealing limits</p>	<p>Internally Managed Investments:</p> <ul style="list-style-type: none"> <li>• the maximum for any one investment deal is £5 million (subject to the lending limits detailed in the Authority's Annual Investment Strategy.)</li> </ul>
<p>PWLB lending facility – terms and conditions</p>	<p>The lending arrangements for PWLB loans are provided by HM Treasury. <a href="https://www.dmo.gov.uk/responsibilities/local-authority-lending/lending-arrangements/">https://www.dmo.gov.uk/responsibilities/local-authority-lending/lending-arrangements/</a></p> <p>HM Treasury has issued new guidance regarding PWLB lending which applies to any loan arranged from 26 November 2020. This guidance was updated on 12 May 2022, inserting new paragraphs 12 -17. <a href="https://www.dmo.gov.uk/media/zuxnuyir/pwlb-guidance-for-applicants-may-2022.pdf">https://www.dmo.gov.uk/media/zuxnuyir/pwlb-guidance-for-applicants-may-2022.pdf</a></p> <p>The current terms and application process are in Operational Circular <del>163</del>, applicable to loans arranged from <del>21/10/21</del>.</p> <ol style="list-style-type: none"> <li>a. Applications are completed using the PWLB's electronic template. In addition to loan details, the form includes qualifying questions to be submitted during the PWLB's operational hours (0930-1615).</li> <li>b. A Loan Conditional Confirmation letter is received. The loan application is subject to a review by HM Treasury. If no queries/objections are raised by trade date + 4, the loan advance is made on trade date + 5.</li> </ol> <p>Any changes to PWLB terms as documented in subsequent circulars will be communicated to all relevant officers in the Finance Team.</p>

PWLB authorised dealers	Dealers authorised to transact with the PWLB are: <i>ACFO (Finance and Resources)</i> <i>Head of Finance and Procurement</i>  A complete list of officers authorised to transact with the PWLB, and any amendment thereto, is provided to the PWLB using the authorisation amendment form available on the website.
Dealing platforms / portals	PWLB site
List of approved brokers	The only brokers currently used by the Authority is Tradition, due to the reduction in short term loans
Policy on brokers' services	It is the Authority's policy to utilise the services between at least two brokers. The Authority will maintain a spread of business between them in order to avoid relying on the services of any one broker.
Policy on taping of conversations	The Authority does not tape the conversations with brokers.  Conversations with brokers are not taped by the brokers.
Direct dealing practices	Direct dealing is carried out with institutions and identified in the Operational Schedule subject to counterparty and maturity limits and dealing limits.  Prior to undertaking direct dealing, the Authority will ensure that each counterparty has been provided with the Authority's list of authorised dealers and the Authority's Standard Settlement Procedures.
Inter-authority dealing	The Authority also deals with other local authorities to borrow funds for treasury management purposes.  In addition to transactions conducted through brokers, deals can be conducted via Arlingclose's iDealTrade execution-only dealing platform.  A record of all deals, together with their specific terms, will be maintained by the Authority.
Deal Ticket proforma	Deals will be recorded as per the deal ticket proforma supplied by the broker/bank/DMO.
Settlement transmission procedures	<ul style="list-style-type: none"> <li>• settlements are made by bank transfer</li> <li>• all bank payments relating to settlement transactions require authorisation by the Head or Deputy Head of Finance and Procurement.</li> <li>• If not settled by direct debit, the details are inputted on the banking portal.</li> </ul>

Documentation requirements	<p>For each deal undertaken a record should be prepared giving details of dealer, amount, period, counterparty, interest rate, dealing date, payments date(s), broker.</p> <p>Investments</p> <ul style="list-style-type: none"> <li>• email from relevant officer requesting the investment</li> <li>• confirmation from the broker/bank</li> <li>• confirmation from the counterparty</li> </ul> <p>Loans:</p> <ul style="list-style-type: none"> <li>• deal ticket with signature to agree the loan</li> <li>• confirmation from the broker and market counterparty</li> <li>• confirmation from PWLB</li> </ul>
Arrangements concerning the management of counterparty lists	<p>The Head of Finance and Procurement has responsibility for maintaining a watching brief regarding counterparties. Information regarding counterparties' credit ratings is received from Arlingclose Treasury Advisors and is routinely monitored.</p>

## **TMP6: REPORTING REQUIREMENTS AND MANAGEMENT INFORMATION ARRANGEMENTS**

### **Principles**

The Authority will ensure that regular reports are prepared and considered on the implementation of its treasury management policies; on the effects of decisions taken and transactions executed in pursuit of those policies; on the implications of changes, particularly budgetary, resulting from regulatory, economic, market or other factors affecting its treasury management activities; and on the performance of the treasury management function.

As a minimum, full FRA will receive:

- An annual report on the strategy and plan to be pursued in the coming year

The Audit Committee, to which some treasury responsibilities are delegated, will receive:

- Quarterly monitoring reports on treasury management activities and risks, and
- An annual report on the performance of the treasury management function, on the effects of the decisions taken and the transactions executed in the past year, and on any circumstances of non-compliance with the organisation's treasury management policy statement and TMPs.

The Audit Committee will have responsibility for the scrutiny of treasury management policies and practices.

The Authority will report the treasury management indicators required by regulation as detailed in the TM Code's sector-specific guidance notes.

The present arrangements and the form of these reports are outlined below.

### **Schedule**

Clauses to be adopted as part of the Authority's Standing Orders	The recommended clauses to be adopted as part of the Authority's standing orders, financial regulations or other formal policy documents are in Section 5 of the 2021 Treasury Management Code.
Treasury Management Policy Statement	The Treasury Management Policy Statement is a short document defines the policies and objectives of the Authority's treasury management activities.  The recommended text for adoption is provided by CIPFA in Section 6 of the 2021 Treasury Management Code.  The Treasury Management Policy Statement is adopted by the Fire and Rescue Authority

<p>Prudential Indicators</p>	<p>The Authority will cover the Prudential Indicators in its <b>annual strategy documents determined before the beginning of each financial year:</b></p> <table border="1" data-bbox="486 302 1460 728"> <tr> <td data-bbox="486 302 1005 728"> <p><b>Capital Strategy</b></p> <ul style="list-style-type: none"> <li>• Capital expenditure</li> <li>• Capital financing requirement (CFR)</li> <li>• Authorised Limit and Operational boundary</li> <li>• Gross debt and the CFR</li> <li>• Financing costs to net revenue stream</li> <li>• Net income from commercial and service investments to net revenue stream</li> </ul> </td> <td data-bbox="1005 302 1460 728"> <p><b>Treasury Management Strategy</b></p> <ul style="list-style-type: none"> <li>• Liability benchmark</li> <li>• Maturity structure of borrowing</li> <li>• Long-term treasury management investments</li> </ul> </td> </tr> </table> <p>The 2021 Prudential Code Guidance Notes cover indicators for Affordability and Prudence (pages 41-61). The 2021 Treasury Management Code Guidance Notes cover treasury indicators (pages 15-24). CIPFA's definitions are cross-referenced to the respective Codes.</p>	<p><b>Capital Strategy</b></p> <ul style="list-style-type: none"> <li>• Capital expenditure</li> <li>• Capital financing requirement (CFR)</li> <li>• Authorised Limit and Operational boundary</li> <li>• Gross debt and the CFR</li> <li>• Financing costs to net revenue stream</li> <li>• Net income from commercial and service investments to net revenue stream</li> </ul>	<p><b>Treasury Management Strategy</b></p> <ul style="list-style-type: none"> <li>• Liability benchmark</li> <li>• Maturity structure of borrowing</li> <li>• Long-term treasury management investments</li> </ul>
<p><b>Capital Strategy</b></p> <ul style="list-style-type: none"> <li>• Capital expenditure</li> <li>• Capital financing requirement (CFR)</li> <li>• Authorised Limit and Operational boundary</li> <li>• Gross debt and the CFR</li> <li>• Financing costs to net revenue stream</li> <li>• Net income from commercial and service investments to net revenue stream</li> </ul>	<p><b>Treasury Management Strategy</b></p> <ul style="list-style-type: none"> <li>• Liability benchmark</li> <li>• Maturity structure of borrowing</li> <li>• Long-term treasury management investments</li> </ul>		
<p>Capital Strategy</p>	<p>This document, approved by the Fire Authority <u>annually before the start of each financial year</u>, gives a high-level overview of:</p> <ul style="list-style-type: none"> <li>(i) how capital expenditure, capital financing and treasury management activity contribute to the provision of services,</li> <li>(ii) management of the associated risk is managed and</li> <li>(iii) implications for future financial sustainability.</li> </ul> <p>It is tailored to the Authority's circumstances and covers:</p> <ul style="list-style-type: none"> <li>- Capital expenditure, its financing, the governance process, long-term financing strategy, asset management, maintenance requirements, planned disposals and funding restrictions</li> <li>- Debt, borrowing, MRP, investments; borrowing strategy, treasury investment strategy</li> <li>- Investments for service purposes and their risk management and governance</li> <li>- Commercial activities, Investments for commercial purposes and their risk management and governance</li> <li>- Other long-term liabilities, such as financial guarantees and their governance</li> <li>- Prudential indicators</li> <li>- Revenue Budget implications</li> <li>- Knowledge and skills, and confirmation that these are commensurate with the authority's risk appetite and activities.</li> </ul> <p><i>CIPFA has provided detail on the Capital Strategy in the 2021 Prudential Code (Section 5, pages 17-19) and in the Prudential Code Guidance Notes to the 2021 (pages 21-33 as well as a checklist in Appendix A).</i></p>		

	<p><i>The ACFO (Finance and Resources) and the Treasurer report explicitly on the affordability and risk associated with the Capital Strategy and whether they are satisfied that the proposed capital programme is prudent, affordable and sustainable, with an explanation how the conclusion has been reached.</i></p> <p>The ACFO (Finance and Resources) and the Treasurer also ensure that where detailed information is required, this will be made available in a format to encourage active engagement and, if necessary, any associated training needs of members.</p>
Treasury Management Strategy	<p>This document, approved by the Fire Authority annually before the start of each financial year, covers -</p> <p>External Context:</p> <ul style="list-style-type: none"> <li>- Economic background;</li> <li>- Credit outlook;</li> <li>- Interest rate forecast</li> </ul> <p>Local context:</p> <ul style="list-style-type: none"> <li>- Balance sheet summary and forecast and an explanation of the movements</li> <li>- Liability benchmark</li> <li>- The existing investment and debt portfolio position</li> <li>- The Authority's borrowing strategy; approved sources of borrowing and other sources of debt finance;</li> <li>- The Authority's Treasury Investment Strategy, ESG policy for investments, approved investment instruments, counterparties and time/monetary limits; minimum credit ratings (where applicable) and risk assessment;</li> <li>- Treasury management prudential indicators</li> <li>- Related matters -e.g. use of financial derivatives</li> <li>- MiFID II status</li> <li>- Financial implications of the strategy</li> <li>- Appendix: Additional requirements of Welsh Government</li> </ul>
Treasury Activity Reports	<p>The <b>Annual Treasury Outturn Report</b> will be prepared by the Head of Finance and Procurement as soon as practicable after the financial year end. It covers the treasury activity undertaken against the forecast and prevailing economic and interest rate backdrop for the full financial year.</p> <p>This annual report includes:</p> <ul style="list-style-type: none"> <li>- borrowing and investment activities undertaken including forward deals agreed and their revenue (current) effects</li> <li>- report of material treasury decisions taken in year</li> <li>- risk implications of decisions taken and transactions executed</li> <li>- compliance with agreed policies/practices and on statutory/regulatory requirements</li> <li>- report on compliance with CIPFA TM Code recommendations</li> <li>- monitoring of treasury management indicators for local authorities</li> <li>- training /CPD undertaken by treasury officers.</li> </ul>

	<p>A <b>Quarterly Treasury Outturn Report</b> will be prepared by the Head of Finance and Procurement, and report on treasury management activities for each quarter of the financial year. It covers the treasury activity undertaken against the forecast and prevailing economic and interest rate backdrop for the relevant period.</p> <p>This quarterly review includes:</p> <ul style="list-style-type: none"> <li>- borrowing and investment activities undertaken including forward deals agreed</li> <li>- report of material treasury decisions</li> <li>- variations (if any) from agreed policies/practices</li> <li>- interim performance report</li> <li>- monitoring of treasury management indicators</li> <li>- forecast for the remainder of the financial year</li> </ul> <p>Both reports will be submitted to the Audit Committee responsible for the scrutiny of treasury management policies, practices, and activity. Where relevant, the Audit Committee may recommend action to the Fire Authority.</p>
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**TMP7: BUDGETING, ACCOUNTING AND AUDIT ARRANGEMENTS**

The Head of Finance and Procurement will prepare - and the Authority will approve and, if necessary, from time to time will amend - an annual budget for treasury management, which will bring together all of the costs involved in running the treasury management function, together with associated income. The matters to be included in the budget will at minimum be those required by statute or regulation, together with such information as will demonstrate compliance with TMP1 Risk management, TMP2 Performance measurement, and TMP4 Approved instruments, methods and techniques.

The Head of Finance and Procurement will exercise effective controls over this budget, and will report upon and recommend any changes required in accordance with TMP6 Reporting requirements and management information arrangements.

The Authority will account for its treasury management activities, for decisions made and transactions executed, in accordance with appropriate accounting practices and standards, and with statutory and regulatory requirements in force for the time being.

## Schedule

<p>Statutory/regulatory requirements</p>	<p><i>Balanced Budget Requirement:</i> Part I of the Local Government Finance Act 1992 requires the Authority to calculate its budget requirement for each financial year including, among other aspects:</p> <p>(a) the expenditure which is estimated to be incurred in the year in performing its functions and which will be charged to a revenue account, and</p> <p>(b) revenue costs which flow from capital financing decisions</p> <p>The Act requires the Authority to set a council tax sufficient to meet expenditure after taking into account other sources of income.</p>
<p>Accounting practices and standards</p>	<ul style="list-style-type: none"> <li>▪ <a href="#">The Accounts and Audit (Wales) Regulations 2014</a> and subsequent <a href="#">amendments</a></li> <li>▪ <a href="#">The Local Authorities (Capital Finance and Accounting) (Wales) Regulations 2003</a> and subsequent <a href="#">amendments</a></li> <li>▪ Welsh Government <a href="#">Statutory Guidance on Minimum Revenue Provision</a> (2018 Edition)</li> <li>▪ CIPFA/LASAAC <a href="#">Code of Practice on Local Authority Accounting in the UK</a> (2022/23 Edition)</li> <li>▪ Relevant <a href="#">CIPFA Bulletins</a></li> <li>▪ <a href="#">IFRS 7 Financial Instruments: Disclosures</a></li> <li>▪ <a href="#">IFRS 9 Financial Instruments</a></li> <li>▪ <a href="#">IAS 23 Borrowing Costs</a></li> <li>▪ <a href="#">IAS 32 Financial Instruments: Presentation</a></li> <li>▪ <a href="#">IPSAS 28 Financial Instruments: Presentation</a></li> <li>▪ <a href="#">IPSAS 30 Financial Instruments: Disclosures</a></li> <li>▪ <a href="#">IPSAS 41 Financial Instruments</a></li> </ul>
<p>Financial Statements</p>	<p>The Financial Statements comprise:</p> <ul style="list-style-type: none"> <li>▪ Narrative Report</li> <li>▪ Responsibilities for the Statement of Accounts</li> <li>▪ Annual Governance Statement</li> <li>▪ Comprehensive Income and Expenditure Statement</li> <li>▪ Movement in Reserves Statement</li> <li>▪ Balance Sheet</li> <li>▪ Cash Flow Statement</li> <li>▪ Notes to the Financial Statements</li> </ul>
<p>Format of the Authority's accounts</p>	<p>The current form of the Authority's accounts is available on the NWFRA website – financials page.</p>

<p>Disclosures relating to treasury management</p>	<p>Notes to the annual Statement of Accounts include:</p> <ul style="list-style-type: none"> <li>• Financial Instruments – Financial Assets, Financial Liabilities; Income, Expense, Gains and Losses on Financial Instruments</li> <li>• Fair Value of Financial Assets and Liabilities</li> <li>• Nature and Extent of Risks arising from Financial Instruments: Credit Risk, Liquidity Risk, Refinancing and Maturity Risk, Market Risks</li> </ul> <p>The Authority's treasury advisor, Arlingclose, provides a template for the above each year.</p> <p>The Authority will exercise judgement on the level of detail to be disclosed about particular financial instruments, taking into account the relative significance of those instruments.</p> <p>So that the information is comprehensible, material information should not be obscured by immaterial information or by aggregating material items that have different natures or functions.</p>
<p>Internal and External Audit</p>	<p>Internal Audit generally conducts an annual review of the treasury management function.</p> <p>The internal and external auditors will be given access to treasury management information/documentation as required by them.</p>
<p>List of information requirements of external auditors</p>	<p>The following information* is requested by the external auditor and should be considered an initial request for information. It is usually followed by more detailed audit testing work which often requires further information and/or explanations from the Authority's officers.</p> <p>*Information in this context includes internally generated documents including those from the Authority's Treasury Management System, externally generated documents, observation of treasury management practices which support and explain the operation and activities of the treasury management function.</p> <ul style="list-style-type: none"> <li>▪ Determination of Affordable Borrowing Limit under Section 3 of the Local Government Act 2003</li> <li>▪ Prudential Indicators</li> <li>▪ Treasury Management Strategy including Annual Investment Strategy</li> </ul> <p><u>External borrowing</u></p> <ul style="list-style-type: none"> <li>• New loans borrowed during the year: PWLB certificates / documentation in relation to market loans borrowed (including copy of agreements, schedule of commitments)</li> <li>• Loan maturities</li> </ul>

	<ul style="list-style-type: none"> <li>• Compliance with proper accounting practice, regulations and determinations for the amortisation of premiums and discounts arising on loans restructured during the year and previous years.</li> <li>• Analysis of loans outstanding at year end including maturity analysis</li> <li>• Analysis of borrowing between long- and short-term</li> <li>• Debt management and financing costs <ul style="list-style-type: none"> <li>▪ calculation of (i) interest paid (ii) accrued interest</li> <li>▪ interest paid</li> </ul> </li> <li>• MRP calculation and analysis of movement in the CFR.</li> <li>• Bank overdraft position.</li> <li>• Brokerage/commissions/transaction related costs</li> </ul> <p><u>Investments</u></p> <ul style="list-style-type: none"> <li>• Investment transactions during the year including any transaction-related costs</li> <li>• Cash and bank balances at year end</li> <li>• Short-term investments at year end</li> <li>• Long-term investments at year end (including investments in associates and joint ventures) by asset type, including unrealised gains or losses at year end</li> <li>• Calculation of (i) interest received (ii) accrued interest</li> <li>• Actual interest received</li> <li>• Evidence of existence and title to investments (month-end / quarter-end statements)</li> </ul> <p><u>Cash Flow</u></p> <ul style="list-style-type: none"> <li>• Reconciliation of the movement in cash to the movement in net debt</li> <li>• Cash inflows and outflows (in respect of long-term financing)</li> <li>• Cash inflows and outflows (in respect of purchase/sale of long-term investments)</li> <li>• Net increase/decrease in (i) short-term loans, (ii) short-term deposits, (iii) other liquid resources</li> </ul> <p><u>Other</u></p> <ul style="list-style-type: none"> <li>• Details of (treasury-related) material events after balance sheet date not reflected in the financial statements.</li> <li>• External advisors'/consultants' charges</li> </ul>
Prudential Indicators	<p>The treasury management indicators must be considered together with indicators in the Prudential Code as part of the budget approval process.</p> <p>Monitoring of the treasury management indicators will be reported quarterly (along with the other prudential indicators) as part of the Authority's general revenue and capital monitoring.</p>

<p>Compliance with CIPFA Treasury Management and Prudential Codes</p>	<p>Auditors may require evidence/demonstration of compliance with external and internal treasury management policies and strategy.</p> <p>They may also be expected to enquire as to whether the TM Code has been adopted and whether its principles and recommendations have been implemented and adhered to.</p> <p>Any serious breach of the TM Code's recommendations or Prudential Indicators should be brought to the attention of the external auditor.</p>
<p>Costs for treasury management</p>	<p>The budget for treasury management forms part of the Finance and Procurement and Capital Financing cost centres and includes</p> <ul style="list-style-type: none"> <li>• staffing numbers and related costs</li> <li>• premises and other administrative costs</li> <li>• interest and other investment income</li> <li>• debt and other financing costs (or charges for the use of assets)</li> <li>• bank and overdraft charges</li> <li>• brokerages, commissions and other transaction-related costs</li> <li>• external advisors' and consultants' charges.</li> </ul>

## TMP8: CASH AND CASH FLOW MANAGEMENT

Unless statutory or regulatory requirements demand otherwise, all monies in the hands of the Authority will be under the control of the Head of Finance and Procurement and will be aggregated for cash flow and investment management purposes. Cash flow projections will be prepared on a regular and timely basis, and the Head of Finance and Procurement will ensure that these are adequate for the purposes of monitoring compliance with **TMP1[2] Liquidity Risk Management**, and for the purpose of identifying future borrowing needs (using a liability benchmark where appropriate). The present arrangements for preparing cash flow projections and their form are set out in the schedule below.

### Schedule

<p>Arrangements for preparing /submitting cash flow statements</p>	<p>Cash flow forecasts will be viewed over <u>3-year</u> time horizons and will be used to formulate the Authority's borrowing and investment strategy by identifying periods of surplus or shortfall of cash balances.</p> <p>The cash flow forecasts and statements are held at operational level.</p> <p>An <b>outline medium-term cash flow</b> model is prepared as part of the budget process, with projections for <u>3</u> further years. It is highly summarised and looks mainly at cash flows arising from the capital programme, the in-year capital financing requirement, scheduled loan repayments and long-term investment maturities, and anticipated movements in reserves.</p> <p>A <b>detailed annual cash flow</b> is prepared for the financial year once the budget for the ensuing year has been agreed, which is monitored and updated on a weekly basis. It identifies the major inflows and outflows on a month by month basis.</p> <p>It is prepared using the agreed revenue budget and capital programme for the financial year and based on the knowledge obtained from the Authority's various service sections incurring the expenditure /receiving the income and can be supplemented by the experience from previous years.</p> <p><b>Daily cash flows</b> show forecast and planned movements of cash on a daily basis, including the matching of known inflows and payments. This is recorded on Excel spreadsheets.</p>
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<p>Liability Benchmark (LB)</p>	<p>The LB helps establish whether the Authority is likely to be a long-term borrower or long-term investor in the future and represents an estimate of the cumulative amount of external borrowing the Authority must hold to fund its current capital and revenue plans while keeping treasury investments at the minimum level to manage day-to-day cash flow.</p> <p>The LB will be updated regularly through the year by the Authority with developments and/or timing changes in the capital programme as well as changes to balance sheet resources.</p> <p><b>Please see TMP 5 for more information on its use.</b></p>
<p>Content and frequency of cash flow budgets</p>	<p>The detailed annual cash flow model includes the following:</p> <ul style="list-style-type: none"> <li>• revenue income and expenditure based on the budget,</li> <li>• profiled capital income and expenditure as per the capital programme,</li> <li>• profiled grant funding.</li> </ul> <p><b>Revenue activities</b></p> <p><u>Inflows</u></p> <ul style="list-style-type: none"> <li>▪ Levies from Councils</li> <li>▪ Government grants received</li> <li>▪ Cash for goods and services</li> <li>▪ Other operating cash receipts</li> </ul> <p><u>Outflows</u></p> <ul style="list-style-type: none"> <li>▪ Salaries and payments on behalf of employees</li> <li>▪ Operating cash payments</li> <li>▪ Firefighter Pension payments</li> </ul> <p><b>Capital activities including financing</b></p> <p><u>Inflows</u></p> <ul style="list-style-type: none"> <li>▪ Capital grants received</li> <li>▪ Sale of fixed assets</li> <li>▪ Other capital cash receipts</li> </ul> <p><u>Outflows</u></p> <ul style="list-style-type: none"> <li>▪ Purchase of fixed assets</li> <li>▪ Other capital cash payments</li> </ul> <p><b>Financing, servicing of finance/returns on investments</b></p> <p><u>Inflows</u></p> <ul style="list-style-type: none"> <li>▪ New long-term loans raised</li> <li>▪ New short-term loans raised</li> <li>▪ Interest received</li> <li>▪ Discount on premature repayment of loan</li> </ul>

	<p><u>Outflows</u></p> <ul style="list-style-type: none"> <li>▪ Loan repayments</li> <li>▪ Premia on premature repayment of loan</li> <li>▪ Short-term investments</li> <li>▪ Capital element of finance lease rental payments</li> <li>▪ Interest paid</li> <li>▪ Interest element of finance lease rental payments</li> </ul>
Monitoring, frequency of cash flow updates	<p>The annual cash flow statement is updated weekly with the actual cash inflows and outflows after taking account of any revisions including those relating to grant income and capital expenditure and will be reconciled with:</p> <ul style="list-style-type: none"> <li>• Constituent Council levies</li> <li>• Actual salaries and other employee costs paid from account bank statements</li> <li>• Actual payments to Inland Revenue from general account bank statements</li> <li>• Actual capital programme expenditure and receipts</li> </ul>
Bank statements procedures	<p>The Authority can access bank statements, via the banking portal as and when required. These are posted by the Senior Finance Officer (Financial Accounting) and are reconciled to the general ledger usually on a daily basis, via the financials system.</p>
Payment scheduling and agreed terms of trade with creditors	<p>The Authority has a policy of paying suppliers, within 30 days or in line with agreed terms of trade (if different)</p>
Arrangements for monitoring debtor/ creditor levels	<p>Debtor levels are monitored monthly using the financials system.</p> <p>The level of creditor invoices being processed/remaining unpaid is monitored on a weekly basis by the Senior Finance Officer (Financial Accounting). A weekly report is produced that details all BACS payments for the next 7 days in advance and recorded as part of the payment run in the financials system.</p>
Procedures for banking of funds	<p>Instructions for the banking of income are set out in the Financial Regulations. Cash and cheques received, by the Finance and Procurement Department are banked as and when required. The Finance department actively promote payment by direct debit, standing order and bank transfer to minimise the amount of cash and cheques received.</p> <p>All the Authority's sections are advised of the requirement to bank on a regular basis to comply with recommended best practice and also remain within the particular insurance limits for the Authority's premises.</p>

Listing of sources of information	<p>The treasury management function receives the majority of cash flow information from staff within the Finance and Procurement Department.</p> <p>The Fleet department provide details of vehicles and equipment that have been disposed of.</p>
Practices concerning prepayments to obtain benefits	<p>The following practices concerning prepayments are followed to obtain lower costs.</p> <p>Benefit and cost analysis completed to confirm value for money, where there is an option to prepay – for example computer licences that can be purchased for 3 years at a lower cost.</p>

## TMP9: MONEY LAUNDERING

The Authority is alert to the possibility that it may become the subject of an attempt to involve it in a transaction involving the laundering of money. Accordingly, it will maintain procedures for verifying and recording the identity of counterparties and reporting suspicions, and will ensure that staff involved in this are properly trained. The present arrangements, including the name of the officer to whom reports should be made, are detailed in the schedule below.

### Schedule

Anti-money laundering policy	<p>This Authority's policy is to prevent, wherever possible, the organisation and its employees being exposed to money laundering, to identify the potential areas where it may occur, and to comply with all legal and regulatory requirements, especially with regard to the reporting of actual or suspected cases.</p> <p>The Authority has accepted responsibility to ensure those of its staff who are most likely to be exposed to money laundering can make themselves fully aware of the law and, where necessary, are suitably trained.</p>
Main offences relating to money laundering	<p>The <b>Proceeds of Crime Act (POCA) 2002</b> established the main offences relating to money laundering. In summary, these are:</p> <ul style="list-style-type: none"><li>• concealing, disguising, converting, transferring or removing criminal property from England and Wales, from Scotland or from Northern Ireland</li><li>• being concerned in an arrangement that a person knows or suspects facilitates the acquisition, retention, use or control of criminal property</li><li>• acquiring, using or possessing criminal property.</li></ul> <p>These apply to all persons in the UK in a personal and professional capacity. Any person involved in any known or suspected money laundering activity in the UK risks a criminal conviction.</p> <p>Other offences include:</p> <ul style="list-style-type: none"><li>• failure to disclose money laundering offences</li><li>• tipping off a suspect, either directly or indirectly</li><li>• doing something that might prejudice an investigation – for example, falsifying a document.</li></ul> <p>The <b>Terrorism Act 2000</b> made it an offence of money laundering to become concerned in an arrangement relating to the retention or control of property likely to be used for the purposes of terrorism or resulting from acts of terrorism.</p> <p>All individuals and businesses in the UK have an obligation to report knowledge, reasonable grounds for belief or suspicion about the proceeds from, or finance likely to be used for, terrorism or its laundering, where it relates to information that comes to them in the course of their business or employment.</p>

Documentation	<p>The Authority will reflect the anti-money laundering measures it has in place. Such measures include:</p> <ul style="list-style-type: none"> <li>• Awareness of what constitutes money laundering and training for employees most likely to encounter it,</li> <li>• The obligation to report knowledge of/having reasonable grounds to believe an offence might be committed, and</li> <li>• Maintaining up-to-date direct dealing and SSI mandates with counterparties</li> </ul>
Nomination of Responsible Officer(s)	<p>(a) The Authority has nominated the Head of Finance and Procurement to be the responsible officer(s) to whom any suspicions relating to transactions involving the Authority will be communicated</p> <p>(b) The Head of Finance and Procurement will be conversant with the requirements of the Proceeds of Crime Act 2002 and will ensure relevant staff are appropriately trained and informed so they are alert for suspicious transactions</p> <p>(c) The Head of Finance and Procurement will make arrangements to receive and manage the concerns of staff about money laundering and their suspicion of it, to make internal enquiries and, in consultation with the ACFO (Finance and Resources) and the Treasurer, will make reports, where necessary, to National Criminal Intelligence Services (NCIS).</p>
Procedures for establishing the identity/authenticity of Lenders and Borrowers	<p>(a) In the course of its treasury activities, the Authority will only borrow from permitted sources identified in <i>TMP4 Approved instruments, methods and techniques</i>.</p> <p>(b) The Authority will not accept loans from individuals.</p> <p>(c) In the course of its treasury activities, the Authority will only invest with those counterparties which are on its approved lending list.</p> <p>(d) The identity and authenticity of commercial institutions (banks, building societies and other financial institutions) authorised to carry out borrowing and lending activity in the UK will be checked via the Bank of England/Prudential Regulation Authority's website - <a href="https://www.bankofengland.co.uk/prudential-regulation/authorisations/which-firms-does-the-pra-regulate">https://www.bankofengland.co.uk/prudential-regulation/authorisations/which-firms-does-the-pra-regulate</a></p> <p>(e) All receipts/disbursements of funds will be undertaken by BACS settlement.</p>

	<p>(f) Direct dealing mandates: The Authority will provide (in the case of lending) / obtain (in the case of borrowing) and maintain on file dealing mandates with any new money market counterparty. The mandates should be on letter-headed paper, dated and signed.</p> <p>(g) All banking transactions will only be undertaken by the personnel authorised to operate the Authority's banks accounts.</p> <p>(h) If the Authority takes/provides loans from individuals, it will establish robust procedures for verifying and recording the appropriate financial and personal information of such individuals.</p> <p>(i) When receiving requests for change of payment details, due care will be exercised to ascertain the bona fide of the request and avoid potential fraud. Additional checks will be made through pre-existing contact details for the payee before altering payment details</p>
	<p>When borrowing/investing funds for treasury management purposes, the Authority will only borrow from and invest with sources and counterparties as identified in the Treasury Management Strategy. The criteria for the construction and management of the lending list are detailed in <i>TMP1 Risk Management</i>.</p>

## TMP10: TRAINING AND QUALIFICATIONS

The Authority recognises the importance of ensuring that all staff involved in the treasury management function are fully equipped to undertake the duties and responsibilities allocated to them. It will therefore seek to appoint individuals who are both capable and experienced and will provide training for staff to enable them to acquire and maintain an appropriate level of expertise, knowledge and skills. The Head of Finance and Procurement will recommend and implement the necessary arrangements, including the specification of the expertise, knowledge and skills required by each role or member of staff.

The ACFO (Finance and Resources) will ensure that members tasked with treasury management responsibilities, including those responsible for scrutiny, have access to training relevant to their needs and responsibilities.

Those charged with governance recognise their individual responsibility to ensure that they have the necessary skills to complete their role effectively.

The present arrangements are detailed in the schedule below.

### Schedule

Details of approved qualifications	Head and Deputy Head of Finance and Procurement should be qualified accountants.  Senior Finance Officer should have completed the AAT qualification.
Details of approved training courses	The courses/events the Authority would expect its treasury personnel to consider are - <ul style="list-style-type: none"><li>▪ Training courses for Accounting, Budgeting, Capital Finance &amp; Borrowing, Financial Management provided by CIPFA, the Association of Corporate Treasurers, and other appropriate organisations.</li><li>▪ Any workshops/seminars provided by Treasury Management consultants (Arlingclose provide routine and ad-hoc training).</li><li>▪ Attending CIPFA Conference and other relevant professional events.</li><li>▪ Training attended by those responsible for scrutiny of the treasury function.</li></ul>
Records of training received by treasury and other relevant staff	Treasury-related training records are maintained by the Training Department. A FIN09 form should be completed by attendees and submitted to the Training Department.
Records of training received by those charged with governance	Training records are maintained for members/committees responsible for governance of treasury management by the Monitoring Officer.

## TMP11: USE OF EXTERNAL SERVICE PROVIDERS

The Authority recognises that responsibility for the treasury management decisions ultimately remains with the Authority at all times. It recognises that there may be potential value of employing external providers of treasury management services, in order to acquire access to specialist skills and resources. When it employs such service providers, it will ensure it does so for reasons which will have been submitted to a full evaluation of the costs and benefits. It will also ensure that the terms of their appointment and the methods by which their value will be assessed are properly agreed and documented, and subjected to regular review. Further, it will ensure, where feasible and necessary, that a spread of service providers is used, to avoid over reliance on one or a small number of companies. Where services are subject to formal tender or re-tender arrangements, legislative requirements will always be observed.

The monitoring of such arrangements rests with the Head of Finance and Procurement and details of the current arrangements are set out in the schedule below.

### Schedule

Contract threshold	The Authority's Financial Regulations require that a contract is in place with external service providers where the contract value is <del>£0.040m</del> and above. The contract will clearly state the services to be provided and the terms on which they will be provided.
Details of contracts with service providers, including bankers, brokers, consultants, advisers and details of the services provided	<p>(a) Bankers to the Authority Barclays 0345 8359532 Contract period: ongoing Formal agreement in place: yes Services provided: banking services, i-portal, investments</p> <p>(b) Treasury Advisors: Arlingclose 08448 808200 info@arlingclose.com Contract period: 01/04/22 to 31/03/25 Formal agreement in place: yes Services provided: Treasury Management advice The Authority recognises that responsibility for borrowing, investments, and risk management remains with the Authority.</p> <p>(c) Brokers Due to current activity, the Authority use one broker. Tradition, 020 7198 1500 Contract period: n/a Formal agreement in place: no Services provided: source short term loans</p> <p>The Authority recognises that it is not the role of brokers to provide advice on the creditworthiness of those organisations to which the Authority may lend.</p>

Regulatory status of services provided	<p>The regulatory status of the Authority's external service providers are listed below:</p> <ul style="list-style-type: none"> <li>• Bankers to the Authority – regulated by Prudential Regulation Authority</li> <li>• Treasury Adviser – regulated by Financial Conduct Authority</li> <li>• Broker 1 – regulated by Financial Conduct Authority</li> </ul>
Bribery Act	The Authority is mindful of the requirements of the Bribery Act 2011 in its dealings with external providers.

## TMP12: CORPORATE GOVERNANCE

The Authority is committed to the pursuit of proper corporate governance throughout its businesses and services, and to establishing the principles and practices by which this can be achieved. Accordingly, the treasury management function and its activities will be undertaken with openness and transparency, honesty, integrity and accountability.

The Authority has adopted and has implemented the key principles of the Treasury Management Code of Practice.

This, together with the other arrangements detailed in the schedule below, is considered vital to the achievement of proper corporate governance in treasury management, and Head of Finance and Procurement will monitor and, if and when necessary, report upon the effectiveness of these arrangements.

### Schedule

Stewardship responsibilities	The <i>Head of Finance and Procurement</i> ensures that: <ul style="list-style-type: none"><li>▪ systems exist to deliver proper financial administration and control and maintaining a framework for overseeing and reviewing the treasury management function.</li><li>▪ formal policy documents will define clearly procedures for monitoring, control and internal check and reporting lines are well defined.</li></ul>
List of documents to be made available for public inspection	The following documents are freely available for public inspection: <ul style="list-style-type: none"><li>▪ Annual Statement of Accounts</li><li>▪ <u>10</u> Year Capital Plan</li><li>▪ Treasury Management Policy</li><li>▪ Capital Strategy</li><li>▪ Treasury Management Strategy including the Annual Investment Strategy (which will include treasury and non-treasury investments)</li><li>▪ Budget Monitoring Reports</li><li>▪ Annual and Quarterly Treasury Reports</li></ul>
Authority's website	Financial information is additionally available on the Authority's website – financial page.

<p>Responsibility for treasury management</p>	<p>The <i>Head of Finance and Procurement</i> will ensure that</p> <ul style="list-style-type: none"> <li>▪ those charged with responsibility for the treasury management policy, primarily the Audit Committee (quarterly), and the Fire Authority (annually) have all the information and advice necessary to enable them to openly fulfil their obligations, and are fully appraised of and consulted on the Authority's treasury management activities on a regular basis.</li> <li>▪ the procedures for monitoring treasury management activities through audit, scrutiny and inspection are sound and rigorously applied, with an openness of access to information and well-defined arrangements for the review and implementation of recommendations for change.</li> </ul>
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**INVESTMENT MANAGEMENT PRACTICES FOR INVESTMENTS THAT ARE NOT PART OF TREASURY MANAGEMENT ACTIVITY**

**Investments for service purposes (or service investments)** are not undertaken by NWFRA.

**Investments for commercial purposes (or commercial investments)** are not undertaken by NWFRA.